

Message Text

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ACTION SS-15

INFO OCT-01 AF-10 ISO-00 EB-08 OC-06 COME-00 CIAE-00
DODE-00 PM-05 H-01 INR-10 L-03 NSAE-00 NSC-05
PA-01 SP-02 ICA-11 A-01 PER-01 PC-01 AID-05 /086 W
-----090215 281527Z /75
R 281000Z APR 78
FM AMEMBASSY COTONOU
TO SECSTATE WASHDC 0682

LIMITED OFFICIAL USE SECTION 1 OF 2 COTONOU 628

E.O. 11652: N/A
TAGS: OGEN
SUBJ: GOALS AND RESOURCE MANAGEMENT (GORM) SUBMISSION

REF: A. STATE 63477 B. COTONOU 449

1. FORM ZBB-3

(1) DECISION UNIT NAME: PEOPLE'S REPUBLIC OF BENIN.

(2) PACKAGE 1 OF 2 . 90 PERCENT OF CURRENT RESOURCES.

(3) ACTIVITY DESCRIPTION: AT 90 PCT OF OUR CURRENT LEVEL OF RESOURCES, THE EMBASSY COULD EFFECTIVELY PURSUE ITS ESTABLISHED GOALS AND OBJECTIVES. OUR INTERESTS IN BENIN ARE PRIMARILY HUMANITARIAN. SINCE BENIN HAS LINKED ITSELF VERY CLOSELY WITH THE SOVIET UNION, NORTH KOREA AND CUBA, OUR POLITICAL LEVERAGE IS EXTREMELY LIMITED AND ECONOMIC/COMMERCIAL INTERESTS ARE NEGLIGIBLE. THE 90 PERCENT LEVEL, WHICH WE CONSIDER OPTIMAL IN THE CIRCUMSTANCES, RECOGNIZES THE EXIGUITY OF ECONOMIC INTERESTS AND COMMERCIAL OPPORTUNITIES. THERE WOULD BE NO CHANGE IN THE TWO-PERSON EXECUTIVE SECTION (ONE OFFICER, ONE AMERICAN SECRETARY), WHICH ALREADY REPRESENTS THE MINIMUM NECESSARY TO CARRY OUT NORMAL DIPLOMATIC EXCHANGES, PROTOCOL DUTIES, REP-
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RESENTATIONAL ACTIVITY, AND THE PURSUIT OF GOALS I, II, AND III. THE ECONOMIC/COMMERCIAL SECTION WOULD BE ALL BUT ELIMINATED. IT CURRENTLY CONSISTS OF ONE AMERICAN OFFICER, A FULL-TIME LOCAL ECONOMIC/COMMERCIAL ASSISTANT AND A SHARED ECONOMIC/CONSULAR LOCAL POSITION. THE AMERICAN OFFICER AND FULL-TIME LOCAL COMMERCIAL ASSISTANT POSITIONS WOULD BE ABOLISHED, WITH ANY ECONOMIC ACTIVITIES TO BE CARRIED OUT BY THE ECONOMIC/CONSULAR

LOCAL ASSISTANT. THE ADMINISTRATIVE SECTION (ONE AMERICAN OFFICER AND 19 LOCAL EMPLOYEES) WOULD BE REDUCED BY ONE LOCAL MAINTENANCE ASSISTANT. THE REMAINING 18 LOCAL POSITIONS ARE NECESSARY FOR THE PROPER FUNCTIONING OF THE EMBASSY, PARTICULARLY IN THE FIELD OF GENERAL SERVICES, SINCE LOCAL RESTRICTIONS ON CONTACTS BETWEEN BENINESE AND EMBASSIES MAKE IT ALMOST IMPOSSIBLE RELIABLY TO USE LOCAL CONTRACTORS. THE CONSULAR SECTION WOULD REMAIN UNCHANGED (ONE AMERICAN OFFICER, ONE AMERICAN SECRETARY, AND ONE SHARED ECONOMIC/CONSULAR LOCAL ASSISTANT) WITH THE EXCEPTION THAT THE LOCAL POSITION WOULD BE MORE EFFECTIVELY UTILIZED IN DEALING WITH ANY ECONOMIC/COMMERCIAL MATTERS.

(4) RESOURCE REQUIREMENTS:

	FY78	FY79	FY80	CUMUL(THIS PKG ONLY)
OFFICERS	4	3	3	3
STAFF	4	4	4	4
FSL'S				
1	20	19	19	

(5) IMPACT ON CURRENT U.S. POLICY GOALS, OBJECTIVES AND ESSENTIAL ACTIVITIES:

GIVEN OUR LIMITED INTERESTS IN BENIN, AS WELL AS OUR HIGHLY RESTRICTED ACCESS TO THE BENINESE GOVERNMENT, THE EMBASSY IS CURRENTLY OVERSTAFFED BY ONE AMERICAN ECONOMIC/COMMERCIAL LIMITED OFFICIAL USE

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OFFICER AND ONE ECONOMIC/COMMERCIAL LOCAL EMPLOYEE. THE MAJOR IMPACT OF THIS REDUCTION WILL BE TO MAKE EFFECTIVE USE OF RESOURCES IN PURSUING GOALS AND OBJECTIVES. ELIMINATING ONE ADDITIONAL ADMINISTRATIVE POSITION WILL MEAN THAT MAINTENANCE WILL TAKE LONGER, BUT THIS IS NOT AN IMPOSSIBLE CONDITION.

2. FORM ZBB-3:

(1) DECISION UNIT: PEOPLE'S REPUBLIC OF BENIN

(5 PACKAGE 2 OF 2. CONTINUATION AT 100 PERCENT OF CURRENT RESOURCE LEVEL.

(3) ACTIVITY DESCRIPTION: EMBASSY WOULD OPERATE AS IT PRESENTLY DOES.

(4) RESOURCE REQUIREMENTS:

	FY78	FY79	FY80	CUMUL(THIS PKG ONLY)
OFFICERS	4	4	4	4
STAFF	4	4	4	4

FSL'S 21 21 21 21

(5) IMPACT OF CURRENT US POLICY GOALS/OBJECTIVES:
KEEPING RESOURCES AT CURRENT LEVELS WILL RESULT IN THE
INEFFECTIVE USE OF ONE AMERICAN OFFICER POSITION AND ONE LOCAL
ECONOMIC/COMMERCIAL POSITION. US INTERESTS IN BENIN ARE PRIM-
ARILY HUMANITARIAN WITH NEGLIGIBLE OPPORTUNITIES FOR ECONOMIC
OR COMMERCIAL WORK. THEREFORE, THERE CAN BE NO JUSTIFICATION FOR
MAINTAINING A FULL-TIME ECONOMIC/COMMERCIAL SECTION.

IT SHOULD ALSO BE NOTED THAT BENIN HAS BEEN WITHOUT AN AMBASS-
ADOR OR AN AMBASSADOR'S SECRETARY SINCE EARLY 1976, WITH THE
EMBASSY BEING OPERATED AT INTERIM CHARGE LEVEL. BARRING A MAJOR
CHANGE IN THE REGIME, WE BELIEVE THAT APPOINTMENT OF AN AMBASS-
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ADOR AND AN AMBASSADOR'S SECRETARY WOULD FURTHER ADD TO THE
REDUNDANCY. THE EMBASSY SHOULD REMAIN UNDER THE DIRECTION OF
A PERMANENT CHARGE D'AFFAIRES, WITH A NON-RESIDENT AMBASSADOR
APPOINTED.

PROGRAMS AND ACTIVITIES RECEIVING NON-SALARY FUNDING:

IN KEEPING WITH THE LIMITED COMMERCIAL INTERESTS NMN BENIN,
THERE IS NO NEED TO HOUSE THE COMMERCIAL LIBRARY, WHICH OCCUPIES
APPROXIMATELY FIVE PERCENT OF EMBASSY OFFICE SPACE WITHIN
THE CHANCERY BUILDING. THIS ACTIVITY COULD BE TRANSFERRED TO THE
ICA CULTURAL CENTER LIBRARY, WHERE IT WOULD BE ACCESSIBLE TO
BENINESE WHO OTHERWISE COULD NOT HAVE CONTACT WITH THE EMBASSY.

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INFO OCT-01 AF-10 ISO-00 EB-08 OC-06 COME-00 CIAE-00
DODE-00 PM-05 H-01 INR-10 L-03 NSAE-00 NSC-05
PA-01 SP-02 ICA-11 A-01 PER-01 AID-05 PC-01 /086 W
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R 281000Z APR 78
FM AMEMBASSY COTONOU
TO SECSTATE WASHDC 0683

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IF THE POSITION OF ECONOMIC/COMMERCIAL OFFICER IS ELIMINATED THE EMBASSY COULD GIVE UP ONE RESIDENCE COSTING APPROXIMATELY \$12,000 TO RENT AND MAINTAIN. SIMILARLY, IF THERE IS NOT AMBASSADOR OR AMBASSADOR'S SECRETARY, THERE WILL BE NO NEED FOR A COLOSSAL RESIDENCE WHICH COSTS APPROXIMATELY \$54,000 PER YEAR TO RENT AND MAINTAIN, NOR FOR A HOUSE FOR THE AMB'S SECRETARY. TOTAL SAVINGS WOULD THEREFORE COME TO:

FY 1978 BUDGET ESTIMATES:

	BOE			
	UTILI-	OPERATING		
	RENTS	TIES	MAINTENANCE	TOTAL
ECON HOUSE	4,173	6,330	1,834	12,337
AMBASSADOR'S RES.	19,130	22,800	12,195	54,125
AMBASSADOR'S SEC'Y	3,652	4,498	1,834	9,984
			74,446	
MISCELLANEOUS FURNITURE TO REPLENISH				1,241

			77,687	

THIS REPRESENTS APPROXIMATELY 30PERCENT OF THE PROGRAM BUDGET.

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3. ZBB-3 -- OTHER AGENCY ACTIVITIES: OTHER AGENCIES FORMING PART OF THE MISSION ARE ICA (ONE AMERICAN OFFICER, SEVEN LOCAL STAFF), AID (ONE AMERICAN OFFICER, ONE LOCAL STAFF), AND PEACE CORPS (AN AMERICAN DIRECTOR, AN AMERICAN NURSE, FOUR LOCAL EMPLOYEES AND TWENTY VOLUNTEERS).

A. ICA'S ACTIVITIES CONTRIBUTE DIRECTLY TO ACCOMPLISHMENT OF GOAL I BY KEEPING THE GOVERNMENT OF THE PEOPLE'S REPUBLIC OF BENIN (GPRB) OFFICIALS INFORMED OF DEVELOPMENTS IN U.S. DOMESTIC AND INTERNATIONAL POLICY. THE ICA WEEKLY BULLETIN HAS A CIRCULATION EXCEEDING THAT OF THE OFFICIAL/GOVERNMENT NEWSPAPER EHUZU, WHICH ONLY CARRIES PLACEMENTS BY BLOC COUNTRIES. THE ARS SYSTEM HAS A TARGET AUDIENCE OF KEY OFFICIALS WHO RECEIVE SPACIAL COMMUNIQUE ON PARTICULARLY NEWSWORTHY ITEMS. THE ACA CULTURAL CENTER RUNS A POPULAR AND EFFECTIVE ENGLISH TEACHING PROGRAM ATTENDED BY NUMEROUS SENIOR BENINESE OFFICIALS. THE CULTURAL CENTER LIBRARY IS ALSO WELL ATTENDED. WE BELIEVE THAT THE PROGRAM IS OPERATING PROPERLY AT THE CURRENT LEVEL. A REDUCTION OF TEN PERCENT WOULD RESULT IN LIMITING OPERATIONS OF THE LIBRARY, AND REDUCTION OF IV GRANTEES FROM SIX TO FOUR.

B. AID: BY FISCAL YEAR 1980 ALL AID ACTIVITIES IN BENIN WILL FALL STRICTLY WITHIN THE CONGRESSIONALLY MANDATED AREAS AND WILL BE DIRECTED TOWARD MEETING BASIC HUMAN NEEDS. THE ONLY REMAINING INFRASTRUCTURE PROGRAM, THE COTONOU BRIDGE/DAM PROJECT, WILL BE COMPLETED IN LATE 1979. PROGRAMS FOR FY 79 AND 80 ARE STILL IN THE FORMULATION STAGE, WITH PRIORITY ON DEVELOPING RURAL WATER SUPPLY RESOURCES, A MATERNAL CHILD HEALTH PROGRAM DESIGNED TO BUILD UPON PREVIOUS ACHIEVEMENTS IN THIS FIELD, A MAIZE AND SOYA NUTRITION PROJECT, A PROGRAM OF DISTRICT HEALTH CENTERS, AND BILATERAL TRAINING PROGRAMS IN PUBLIC HEALTH. AS REPORTED IN COTONOU 555 WE EXPECT FUNDING LEVELS IN FY 80 TO BE APPROXIMATELY TWO MILLION DOLLARS. AID ACTIVITIES ARE LIMITED OFFICIAL USE

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DESIGNED TO FURTHER GOAL III.

C. PEACE CORPS: THE PEACE CORPS PROGRAM, WHICH IS DESIGNED TO FURTHER GOAL III IS STILL UNDER REVIEW. CHANGES IN THE SCHOOL YEAR, INTERNAL SECURITY PROBLEMS AND A MORATORIUM ON RECRUITMENT OF NEW VOLUNTEERS WILL MEAN THAT BY THE END OF CALENDAR 1978 THERE WILL BE NO VOLUNTEERS REMAINING IN BENIN. P.C. WASHINGTON HAS DECIDED IN PRINCIPLE TO BEGIN RECRUITING FOR NEW VOLUNTEERS TO CARRY ON A MODEST ASSISTANCE PROGRAM CONSISTING OF APPROXIMATELY TWENTY VOLUNTEERS, OR APPROX ONE-FOURTH OF THE NUMBER OF VOLUNTEERS SERVING IN BENIN IN 1976. THE MISSION CONCURS WITH PEACE CORPS' PROJECTED LEVELS.

BACKGROUND MATERIALS:

FORM ZBB-1

(1) TOTAL U. S. PERSONNEL: 8

(2) TOTAL FSL: 21

(3) TOTAL PERSONNEL RESOURCES AT THE MISSION: 29

PACKAGE I (LINE 3 TIMES 90 PCT): EQUALS 26

PACKAGE II (LINE 3 TIMES 100 PCT): EQUALS 30

FORM ZBB-2: PACKAGE WORKSHEET:

ZERO-BASE BUDGETING

FY 1980

PERSONNEL RESOURCE WORKSHEET

(LEFT HALF OF CHART)

FY 1978 PACKAGE 1

(2)	(3)	(4)	(5)	(6)	(7)
AMER	AMER		AMER	AMER	
OFF	STAFF	FSL	OFF	STAFF	FSL

FUNCTION

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EXEC	1	1	0	1	1	0
ECON/COMM	1	0	1	0	0	0
CONSULATE	1	1	1	1	1	1
ADMIN	1	2	19	1	2	18
TOTAL THIS						
PACKAGE	4	4	21	3	4	19
CUMULATIVE						
TOTAL	4	4	21	3	4	19

(RIGHT HALF OF CHART) PACKAGE II

	AMER	AMER	
	OFF	STAFF	FSL
EXEC	1	1	0
ECON/COMM	1	0	1
CONSULATE	1	1	1
ADMIN	1	2	19
TOTAL THIS			
PACKAGE	4	4	21
CUMULATIVE			
TOTAL	4	4	21.
THOMPSON			

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
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Current Classification: UNCLASSIFIED
Concepts: n/a
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Copy: SINGLE
Draft Date: 28 apr 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Format: TEL
From: COTONOU
Handling Restrictions: n/a
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Review Action: RELEASED, APPROVED
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Review Date: 19 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2977738
Secure: OPEN
Status: NATIVE
Subject: GOALS AND RESOURCE MANAGEMENT (GORM) SUBMISSION
TAGS: OGEN
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/1d6ea1b0-c288-dd11-92da-001cc4696bcc
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